



# The Churchill Falls Contract: What's to Come?

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#### **Churchill Falls**



34 million MWh a year

90% to Hydro-Quebec for \$80 million a year

but worth \$1.2 billion if valued at \$40 per MWh



### Presentation

- The Current Situation
- A Brief Chronology
- The Letter of Intent
- The Contract
- Ownership
- The Renewal Clause
- Implications of the Status Quo
- Options to Explore



#### **Current Situation**







## **Brief Chronology**



- 1953 Brinco is formed
- 1958 HFPCo (later CFLCo)
  - Brinco 80%; Shawinigan 20%
- 1961 Lease is granted
- 1961-66 Up and Down Negotiations with parallel political spats
- 1966 Letter of Intent



## The Letter of Intent (1)



- Hydro Quebec got:
  - a low-price, (less than alternatives)
  - a very long term (44 year term, minimum)
  - the right to complete the project
  - right of first-refusal following the end of the term
- CFLCo got:
  - completion guarantee (HQ to lend/guarantee)
  - assistance with interest
  - HQ loans to help if revenue is insufficient to pay debt/operating expenses
  - exchange-rate risk (shared with HQ)



## The Letter of Intent (2)



- Power for local development
- Construction jobs
- Revenue from
  - Horsepower tax (approx.\$2.5 million p.a.)
  - Rental (8% on pre-tax net income)
  - Provincial CIT+ the rebate of federal CIT.



## The Letter of Intent (3)



- Hydro Quebec
  - "a life raft"
  - "most favourable agreement possible"
- Smallwood
  - "praise be to God"



# The Contract (1)



- Construction starts immediately late 1966
- Negotiations continue concurrently
- Brinco/CFLCo's finances decline by end of 1967
- Mid April 1968, meaningful negotiations are over
- By July 1968, the deal is done
- May 22, 1969, contract is signed



# The Contract (2)



#### Two Substantial Changes:

- Ownership: HQ now owned <u>34.2%</u> and stood to get free shares if it has to lend to CFLCo with the possibility of gaining <u>50.1%</u>
- Renewal: A new "renewal clause" for 25 years, fixed reduced price of \$2.00 per MWh











## **Ownership of CFLCo (2)**



- Acquisition by Hydro-Quebec
  - 1964 "nationalization"
  - 1968, HQ demanded 25.7% or no deal
  - 1968, HQ made conditions on the General Mortgage Bonds unattractive to others (HQ bought all of them with the "bonus shares" to give it 34.2%)
  - Smallwood was "adamant" in getting shares and "violently contended" not to fall relative to HQ – but did





- Possibility of HQ getting 50.1%
  - The contract gave HQ new bonus shares if called on to assist CFLCo with loans
  - If any such loans exceeded \$124 million then Brinco would have to sell holdings to HQ to give it 50.1% ownership



## Renewal (1)

- Before, and as of, the Letter of Intent:
  - "... quantity and price as ... mutually agreed"
- To Feb. 1968
  - no change
- March 1/68
  - A "do or die condition"
- March 11/68
  - CFLCo says profitability "stripped to the underwear"
  - CFLCo counter-offer on renewal
- April 19/68
  - HQ's demand is in the contract





#### • \$2 per MWh was lower than in 1964

HQ's assessment:

" It is an extremely advantageous rate...even at this time."

Smallwood: (After the fact – July 12, 1968)
"...pretty cheap power"



## Implications of the Status Quo

#### 2016 to 2041

- Term of the contract ends
- Provincial tax concessions end
- Renewal at \$2 per MWh for next 25 years
- CFLCo loses on the contract / GWAC subsidizes
- HQ still owns 34.2% of CFLCo
- 2041
  - Renewed contract ends
  - HQ still owns 34.2% of CFLCo
- 2060
  - Lease ends, but renewable for 99 more years
  - HQ still owns 34.2% of CFLCo
- 2159
  - Renewed lease ends
  - HQ still owns 34.2% of CFLCo



# **Options to Explore (1)**

- Taxation post 2016
  - existing taxes apply
  - New taxation on electricity generation
    - Section 92A of the Constitution Act
    - Can HQ be legally liable for provincial tax?



# **Options to Explore (2)**

- CFLCo could
  - Seek renegotiation of renewal
  - Take HQ to court, challenging renewal
  - Reject renewal, putting onus on HQ
  - Re-direct the energy, and pay the "deficiency penalties"

#### But

CFLCo's inherent conflict of interest





- Ownership Issue (deal with it now)
  - NLH negotiate HQ shares in CFLCo
  - Province expropriation
    - Possible constitution issue but that is how HQ obtained its initial position
- The Lease
  - In 2041, do a "Water Rights Reversion Act"





Comments?

